UNITED STATES OF AMERICA Before the SECURITIES AND EXCHANGE COMMISSION

SECURITIES EXCHANGE ACT OF 1934 Release No. 64375 / May 2, 2011

ADMINISTRATIVE PROCEEDING File No. 3-14361

In the Matter of

Roy D. Higgs,

Respondent.

ORDER INSTITUTING ADMINISTRATIVE PROCEEDINGS PURSUANT TO SECTION 15(b) OF THE SECURITIES EXCHANGE ACT OF 1934 AND NOTICE OF HEARING

I.

The Securities and Exchange Commission ("Commission") deems it appropriate and in the public interest that public administrative proceedings be, and hereby are, instituted pursuant to Section 15(b) of the Securities Exchange Act of 1934 ("Exchange Act") against Roy D. Higgs ("Higgs" or "Respondent Higgs").

II.

After an investigation, the Division of Enforcement alleges that:

A. <u>RESPONDENT</u>

1. Between 2003 and 2006, Higgs was Treasurer of Earthly Mineral Solutions, Inc. ("EMS"). During this time, Higgs solicited investors on behalf of EMS. In connection with the events set forth below, Higgs acted as an unregistered broker or dealer. Higgs, age 69, resides in Springfield, Missouri.

B. <u>ENTRY OF THE INJUNCTION</u>

2. On March 23, 2011, a judgment was entered against Higgs, permanently enjoining him from future violations of Sections 5(a), 5(c) and 17(a) of the Securities Act of 1933, and Sections 10(b) and 15(a) of the Exchange Act and Rule 10b-5 thereunder in the civil action entitled <u>Securities and Exchange Commission v. Earthly Mineral Solutions, Inc., et al.</u>, Civil Action Number 2:07-CV-01057-JCM-(LRL), in the United States District Court for the District of Nevada.

3. The Commission's complaint alleged that Higgs participated with others in a scheme to defraud investors through the sale of interests in mining claims in the desert near Las Vegas, Nevada. Specifically, Higgs offered investors a guaranteed annual return of 7% to 9% on their investment and told investors that the returns on their investments would be paid out of the revenue generated from the sale of fertilizer produced from the mining claims. In reality, EMS never operated a fertilizer business, but rather paid new investors with prior investors' funds.

III.

In view of the allegations made by the Division of Enforcement, the Commission deems it necessary and appropriate in the public interest that public administrative proceedings be instituted to determine:

A. Whether the allegations set forth in Section II hereof are true and, in connection therewith, to afford Respondent Higgs and opportunity to establish any defenses to such allegations; and

B. What, if any, remedial action is appropriate in the public interest against Respondent Higgs pursuant to Section 15(b) of the Exchange Act.

IV.

IT IS ORDERED that a public hearing for the purpose of taking evidence on the questions set forth in Section III hereof shall be convened at a time and place to be fixed, and before an Administrative Law Judge to be designated by further order as provided by Rule 110 of the Commission's Rules of Practice, 17 C.F.R. § 201.110.

IT IS FURTHER ORDERED that Respondent Higgs shall file an Answer to the allegations contained in this Order within twenty (20) days after service of this Order, as provided by Rule 220 of the Commission's Rules of Practice, 17 C.F.R. § 201.220.

If Respondent Higgs fails to file the directed answer, or fails to appear at a hearing after being duly notified, the Respondent may be deemed in default and the proceedings may be determined against him upon consideration of this Order, the allegations of which may be deemed to be true as provided by Rules 155(a), 220(f), 221(f) and 310 of the Commission's Rules of Practice, 17 C.F.R. §§ 201.155(a), 201.220(f), 201.221(f) and 201.310.

This Order shall be served forthwith upon Respondent Higgs personally or by certified mail.

IT IS FURTHER ORDERED that the Administrative Law Judge shall issue an initial decision no later than 210 days from the date of service of this Order, pursuant to Rule 360(a)(2) of the Commission's Rules of Practice.

In the absence of an appropriate waiver, no officer or employee of the Commission engaged in the performance of investigative or prosecuting functions in this or any factually related proceeding will be permitted to participate or advise in the decision of this matter, except as witness or counsel in proceedings held pursuant to notice. Since this proceeding is not "rule making" within the meaning of Section 551 of the Administrative Procedure Act, it is not deemed subject to the provisions of Section 553 delaying the effective date of any final Commission action.

For the Commission, by its Secretary, pursuant to delegated authority.

Elizabeth M. Murphy Secretary

Service List

Rule 141 of the Commission's Rules of Practice provides that the Secretary, or another duly authorized officer of the Commission, shall serve a copy of the Order Instituting Administrative Proceedings Pursuant to Section 15(b) of the Securities Exchange Act of 1934 and Notice of Hearing ("Order") on the Respondent.

The attached Order has been sent to the following parties and other persons entitled to notice:

Honorable Brenda P. Murray Chief Administrative Law Judge Securities and Exchange Commission 100 F Street, N.E. Washington, DC 20549-2557

Morgan B. Ward Doran, Esq., Ph.D. Los Angeles Regional Office Securities and Exchange Commission 5670 Wilshire Blvd., 11th Floor Los Angeles, CA 90036

Mr. Roy D. Higgs Inmate Number 45975-008 MCFP Springfield P.O. Box 4000 Springfield, MO 65801