## UNITED STATES OF AMERICA before the SECURITIES AND EXCHANGE COMMISSION

SECURITIES EXCHANGE ACT OF 1934 Release No. 100729 / August 15, 2024

Admin. Proc. File No. 3-20503

In the Matter of

ALEXANDER GOLDSCHMIDT

## ORDER REQUESTING ADDITIONAL BRIEFING AND MATERIALS

On August 30, 2021, the Securities and Exchange Commission issued an order instituting proceedings ("OIP") against Alexander Goldschmidt, pursuant to Section 15(b) of the Securities Exchange Act of 1934. According to the OIP, Goldschmidt pleaded guilty in federal district court under an indictment alleging that from 2012 to 2013 he conspired to commit securities fraud through a scheme to manipulate the price of a penny stock. Goldschmidt was subsequently served with the OIP but failed to file an answer to it. On April 4, 2022, the Commission issued an order requiring Goldschmidt to show cause by April 18, 2022, why he should not be deemed to be in default and why this proceeding should not be determined against him due to his failure to file an answer or otherwise defend the proceeding. Goldschmidt failed to respond to the show cause order.

On May 16, 2022, the Division of Enforcement filed a motion for default judgment and imposition of remedial sanctions requesting that the Commission bar Goldschmidt from participating in any penny stock offering. Goldschmidt failed to respond to the Division's motion.

Exchange Act Section 15(b)(6)(A) authorizes the Commission to suspend or bar a person from participating in an offering of penny stock if it finds that (1) the person was convicted of a crime involving the purchase or sale of any security, or conspiracy to commit any such offense, within ten years of the commencement of the proceeding; (2) the person was participating in a penny stock offering at the time of the misconduct; and (3) such a sanction is in the public

Alexander Goldschmidt, Exchange Act Release No. 92817, 2021 WL 3893952 (Aug. 30, 2021).

<sup>&</sup>lt;sup>2</sup> Alexander Goldschmidt, Exchange Act Release No. 94602, 2022 WL 1014875 (Apr. 4, 2022).

interest.<sup>3</sup> We believe that the Commission would benefit from the parties providing additional briefing on these factors.

To support its motion, the Division attached the complaint, indictment, information, and judgment from the criminal proceeding against Goldschmidt.<sup>4</sup> The first three of these documents (the complaint, indictment, and information) contain factual allegations about Goldschmidt's participation in a pump-and-dump market manipulation scheme. But the record before the Commission contains no evidence addressing these allegations. Although the record also includes the judgment from the underlying criminal proceeding, that document indicates only that Goldschmidt pleaded guilty to securities fraud, conspiracy to commit securities fraud, conspiracy to commit extortion, and conspiracy to commit money laundering; and that he engaged in the essential elements of those offenses.<sup>5</sup> The judgment does not provide a basis by which the Commission can establish any facts about Goldschmidt's conduct as it related to the elements of those offenses.<sup>6</sup>

The Division also relied on the OIP, which includes a paragraph summarizing the allegations of the indictment.<sup>7</sup> When a respondent defaults, the Commission may deem an OIP's allegations to be true.<sup>8</sup> But deeming the allegations of the OIP's summary paragraph to be true would appear, at most, to allow the Commission to conclude that the indictment contained

<sup>&</sup>lt;sup>3</sup> 15 U.S.C. § 78*o*(b)(6)(A) (cross-referencing Exchange Act Section 15(b)(4), 15 U.S.C. § 78*o*(b)(4)); *see also id.* § 78*o*(b)(4)(B)(i) (discussing convictions involving the purchase or sale of securities).

<sup>&</sup>lt;sup>4</sup> United States v. Alexander Goldschmidt, Case No. 1:13-cr-00410 (NRB) (S.D.N.Y. Aug. 15, 2013, Oct. 9, 2015, and Feb. 28, 2019, respectively).

See Gary M. Kornman, Exchange Act Release No. 59403, 2009 WL 367635, at \*8 (Feb. 13, 2009) ("In pleading guilty to 18 U.S.C. § 1001, Kornman admitted to each of its elements."), pet. denied, 592 F.3d 173 (D.C. Cir. 2010); see also McCarthy v. United States, 394 U.S. 459, 466 (1969) (stating that "a guilty plea is an admission of all the elements of a formal criminal charge").

<sup>6</sup> Cf. George McKown, Advisers Act Release No. 6583, 2024 WL 1571554, at \*2 (Apr. 10, 2024) (stating that "allegations in an indictment do not automatically have preclusive effect simply because . . . a jury convicted a respondent in a general verdict that finds the respondent guilty of the counts in the indictment") (internal quotation marks omitted); Karina Chairez, Exchange Act Release No. 99732, 2024 WL 1093666 (Mar. 13, 2024) (requesting further briefing and materials where the record did not contain materials from the criminal proceeding showing that the respondent admitted all of the indictment's allegations when she pleaded guilty).

<sup>&</sup>lt;sup>7</sup> See Goldschmidt, 2021 WL 3893952, at \*1, ¶ B.3.

<sup>8</sup> See Commission Rules of Practice 155(a), 220(f), 17 C.F.R. §§ 201.155(a), 201.220(f).

certain allegations. <sup>9</sup> It would not appear to allow the Commission to deem the summarized allegations to be true themselves.

Under the circumstances, the Commission would benefit from further development of the evidentiary record and additional briefing about the factual predicate for Goldschmidt's criminal convictions, as well as whether these facts establish that a penny stock bar is in the public interest. Examples of evidentiary materials that may be helpful to the Commission's determination of the public interest include transcripts of change of plea and sentencing hearings, sentencing memoranda, and other materials supporting findings made by the district court in connection with sentencing.

Accordingly, it is ORDERED that the Division shall submit, by September 16, 2024, any additional evidentiary materials it deems necessary to the Commission's determination of the public interest, as well as a brief not to exceed 5,000 words explaining the relevance of those materials to its request and containing specific citations to the evidence relied upon.

It is further ORDERED that Goldschmidt may file, by October 15, 2024, a brief not to exceed 5,000 words, and any additional evidentiary materials relevant to any opposition to the Division's motion. Goldschmidt's brief should also address why he has failed to file an answer previously or to otherwise defend this proceeding, and why the Commission should not find him in default as a result. Goldschmidt is reminded that when a party defaults, the allegations in the OIP will be deemed to be true and the Commission may determine the proceeding against that party upon consideration of the record without holding a public hearing. If Goldschmidt files a response to this order, the Division may file a reply within 14 days after its service, not to exceed 2,500 words.

<sup>&</sup>lt;sup>9</sup> See, e.g., Hai Khoa Dang, Advisers Act Release No. 6464, 2023 WL 6879346, at \*1 (Oct. 17, 2023).

See generally Rapoport v. SEC, 682 F.3d 98, 108 (D.C. Cir. 2012) (requiring "meaningful explanation for imposing sanctions"); *McCarthy*, 406 F.3d at 190 (stating that "each case must be considered on its own facts").

See supra note 2 (show cause order warning Goldschmidt that failure to respond may cause the Commission to find him in default, and noting that the OIP did the same).

Rules of Practice 155, 180, 17 C.F.R. §§ 201.155, .180.

The parties' attention is directed to the e-filing requirements in the Rules of Practice.<sup>13</sup> We also remind the parties that any document filed with the Commission must also be served upon all participants in the proceeding and be accompanied by a certificate of service.<sup>14</sup>

Upon review of the filings in response to this order, the Commission will either direct further proceedings by subsequent order or issue a final opinion and order resolving the matter.

For the Commission, by the Office of the General Counsel, pursuant to delegated authority.

Vanessa A. Countryman Secretary

See Rules of Practice 151, 152(a), 17 C.F.R. §§ 201.151, .152(a) (providing procedure for filing papers with the Commission and mandating electronic filing in the form and manner posted on the Commission's website); Instructions for Electronic Filing and Service of Documents in SEC Administrative Proceedings and Technical Specifications, <a href="https://www.sec.gov/efapdocs/instructions.pdf">https://www.sec.gov/efapdocs/instructions.pdf</a>. Parties generally also must certify that they have redacted or omitted sensitive personal information from any filing. Rule of Practice 151(e), 17 C.F.R. § 201.151(e).

See Rule of Practice 150, 17 C.F.R. § 201.150 (generally requiring parties to serve each other with their filings); Rule of Practice 151(d), 17 C.F.R. § 201.151(d) ("Papers filed with the Commission . . . shall be accompanied by a certificate stating the name of the person or persons served, the date of service, the method of service, and the mailing address or email address to which service was made, if not made in person.").