February 21, 2011

## SECURITIES AND EXCHANGE COMMISSION

Re: Registration of Municipal Advisors File Number S7-45-10

Dear Ms. Elizabeth Murphy:

I have the pleasure of serving as an appointee on the City of Riverside Board of Public Utilities (RPU Board). My position is entirely voluntary, with no compensation. I am writing to express my strong objection to the lack of exemption for appointed governing body members from registering as municipal advisors under the Security and Exchange Commission's (SEC) proposed rule cited above.

The City of Riverside is a California charter city that, through its Public Utilities Department, serves water and electric service to over 300,000 customers. The City is governed by an elected City Council. The City's Charter requires that the City Council appoint a nine-member Board of Public Utilities. Although the members of the Board of Public Utilities approve certain expenditures made on behalf of RPU, the Board has no independent authority for the issuance of municipal securities.

In its proposed rule, the SEC exempts from registration employees of a municipal entity. However, the proposed rule defines "municipal employees" to include members of a municipal entity's elected governing body and to exclude members of an appointed governing body. Under this interpretation, members of the RPU Board, as an appointed utility board, could be considered municipal advisors and therefore required to register with the SEC and subject to regulation. The only reason given for the differing treatment of elected and appointed boards is that appointed board members "are not directly accountable for their performance to the citizens of the municipal entity."

As an appointed member of RPU's Board, I find this statement shocking, discouraging, and patently untrue. My role as an appointed board member is to make our publicly owned utility *more* directly accountable to the public through additional citizen-owner oversight and policy guidance of utility decision-making. I and my fellow board members take our role very seriously, a role that directly devolves from the elected City Councilmembers who appoint us to our position.

There are at least four reasons why the RPU Board is directly accountable to the citizens of Riverside:

- 1. The RPU Board members have a strong connection to citizens of Riverside, as they are appointed and approved by the elected Riverside City Council.
- 2. The RPU Board members are not only residents of Riverside, but are also RPU customers. Accordingly, the RPU board members are well aware of their communities' concerns not only through the open meeting process, but also by living and working with their fellow citizens on a daily basis. The RPU website includes the names and pictures of board members, and citizens can and do contact board members with their concerns.
- 3. The Riverside City Charter requires that the City Council make the final decision on the issuance of debt for RPU.

4. The RPU Board members are uncompensated and serve on a purely volunteer basis. To require volunteer, appointed Board members like myself to register as financial advisors would discourage otherwise qualified candidates to serve as Board members. This intrusive and far-reaching rule will definitely impact future recruitments and may result in the inability of obtaining qualified board members to conduct the necessary business of our publicly owned utility.

The proposed rule, as interpreted by the SEC, imposes onerous registration requirements on me and my fellow RPU Board members. My understanding is that the large majority of the disclosure questions are applicable to a person's municipal-advisor-related or investment-related activities. The form's questions are clearly not relevant to my professional life as a public affairs representative for a local public water district, and I would image the same is true for most other citizens voluntarily serving on public power utility boards.

Governing bodies provide important oversight and policy-setting functions for public power utilities. While these governing bodies may be structured in different ways, they all serve similar roles. Singling out appointed boards for different treatment makes no sense. As with elected boards and city councils, appointed boards are accountable to the citizens that make up their communities. Potentially requiring appointed board members to register as municipal advisors will only add to the costs of serving on the board or limit discussion of a utility's financial plans and financial activities, thereby adversely impacting one's effectiveness as a board member. The SEC should treat both elected and appointed boards in the same way.

I strongly urge the SEC to include appointed boards in the definition of municipal employee and recognize the strong community-based role that appointed boards serve in ensuring that public utilities remain accountable to the public.

Sincerely,

Justin Scott-Coe Board Member, Riverside Board of Public Utilities